### Village of Carol Stream

#### SPECIAL WORKSHOP MEETING

MONDAY, SEPTEMBER 30, 2019

6:00 P.M.

## GREGORY J. BIELAWSKI MUNICIPAL CENTER 500 N. GARY AVENUE CAROL STREAM, ILLINOIS 60188

#### **BOARD ROOM**

#### **AGENDA**

- 1. CALL TO ORDER
- 2. ATTENDANCE
- 3. PROPERTY TAX PUBLIC FORUM
- 4. OTHER BUSINESS
- 5. ADJOURNMENT



# VILLAGE OF CAROL STREAM Property Tax Public Forum

9:00 a.m. and 6:00 p.m. September 30, 2019

9:00 a.m. October 6, 2019

## Agenda

- Background
- II. Peer Comparison
- III. General Fund Revenues & Expenditures
- IV. Capital Improvement Program (CIP)
- V. Property Tax

## Background

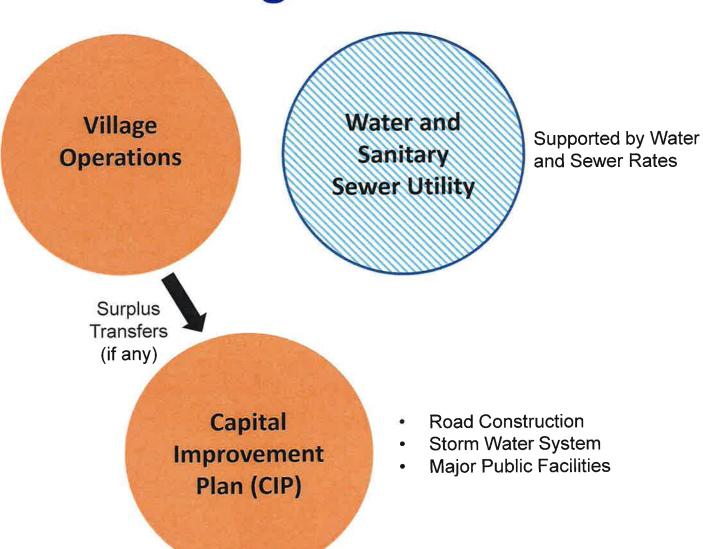
- The Village last imposed a property tax in the 1970's but it was discontinued due to developer-related revenues during the Village's rapid growth years.
- Current revenue sources are increasingly volatile due to:
  - Heavy reliance on Sales Tax
  - State cuts to Municipal Revenue (LGDF, PPRT, Sales Tax)
- Past Village Board Strategic Plans and Budget Workshops focused on greater stability for the funding of Village operations and capital improvements.

## Background

- Public Safety
- Public Works
   Snow Plowing
   Parkway Trees
   Mowing
   Street Sweeping
   Traffic Signs
   Street Lights
- Community Dev.
- Engineering
- Support Services

   Info. Technology
   Finance
   Human Resources

   Administration



## Background

### Recent Public Meeting Discussions:

- 1. <u>August 5, 2019</u> Presented an updated Financial Profile and Peer Comparison showing key financial metrics for Carol Stream compared to 10 municipal peer organizations.
- 2. <u>August 19, 2019</u> Presented Current Revenue and Expenditure Trends and a Plan for Improving Long-term Financial Stability. This included a discussion of sustaining Village operations (General Fund) and a review of Capital Improvement Plan funding levels if a property tax were implemented.

These presentations are available on the Village's web site. Go to "News" and "Budget Update" on the home page.

## Peer Comparison

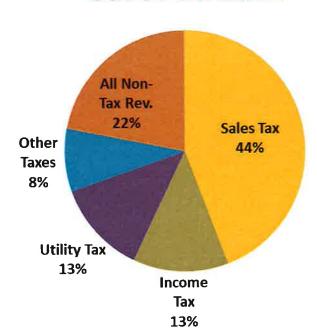
- Selection criteria
  - Population, Footprint, Tax Value, Median Home Value,
     Median Household Income
  - Included in labor market comparisons
  - Often considered along with Carol Stream by new home buyers
- Ten peers selected

Addison
Bartlett
Bloomingdale
Downers Grove

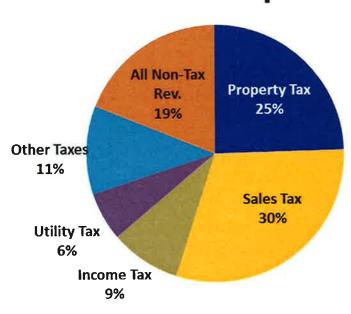
Glendale Heights Hanover Park Lombard Streamwood Wheaton Woodridge

# Governmental Fund Revenues by Type - 2018

#### **Carol Stream**



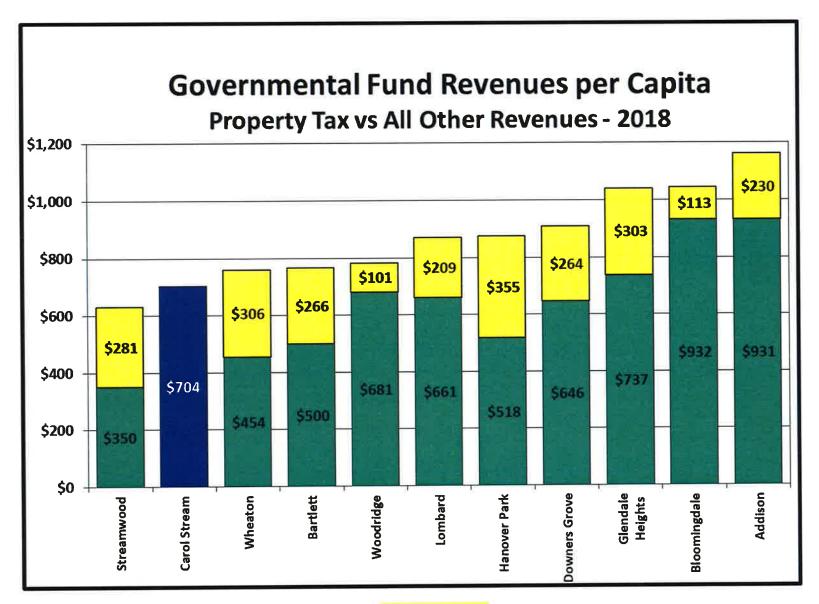
#### **Peer Group**



Source: Comprehensive Annual Financial Reports.

Other Taxes include such items as Hotel, Video Gaming, Food & Beverage, TIF, Real Estate Transfer, etc.

All Non-Tax Rev. includes such items as fines, charges for services, grants, licenses, permits, and interest income.



Source: Comprehensive Annual Financial Reports.

Property Tax Component (excl. TIF, SSA, R&B)

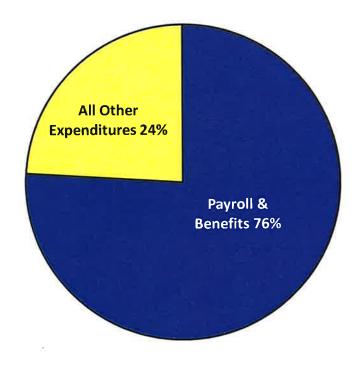
All Other Governmental Revenues

### Annual Change in Sales Tax Collections

Calendar Year	DuPage County	Peer Group	Carol Stream
2018	2.0%	1.3%	-2.4%
2017	1.5%	1.7%	-6.6%
2016	2.2%	0.8%	8.8%
2015	2.6%	5.4%	11.2%
2014	4.2%	4.4%	6.7%
2013	6.1%	4.8%	17.9%
2012	3.3%	0.6%	3.4%
2011	4.5%	4.2%	1.6%
2010	4.6%	3.5%	2.1%
2009*	-9.9%	-8.1%	-13.7%

<sup>\*</sup> Low point of Great Recession

## 5 Year General Fund Expenditures



All Other Expenditures includes contractual services, commodities, and capital outlay.

## Payroll & Benefits Expenditures

76%

Payroll & Benefits Category	Average Annual Increase*
Salaries	4.5%
Overtime	5.4%
FICA	4.8%
<b>Health Benefits</b>	0.2%
Work Comp./Unemployment	0.3%
IMRF Pension	2.6%
Police Pension Fund	9.4%
<b>Total Payroll &amp; Benefits</b>	<u>4.5%</u>

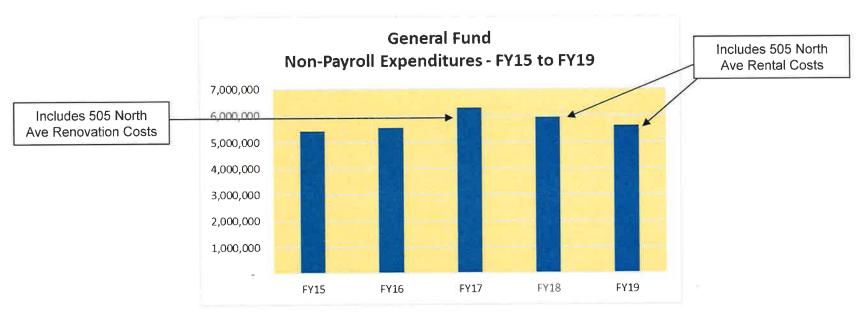
<sup>\*</sup> Represents average annual increase each year for the last 5 years.



## Non-Payroll Costs

## All other non-payroll costs include Contractual Services, Commodities, and Capital Outlay categories.

 Growth in non-payroll costs has been much slower (0.6% per year in each of the past 5 years) than payroll and benefit costs at 4.5% average per year.



### 5 Year Average Annual Growth in General Fund Revenues and Expenditures - FY14 to FY19

Payroll & Benefit Costs Non-Payroll Costs	+4.5% +0.6%	76%
Total General Fund Expenditures	+3.6%	_
General Fund Revenues	+2.1%	

5 year average expenditure growth is outpacing revenue growth.

## 5 Year Capital Improvement Program (CIP)

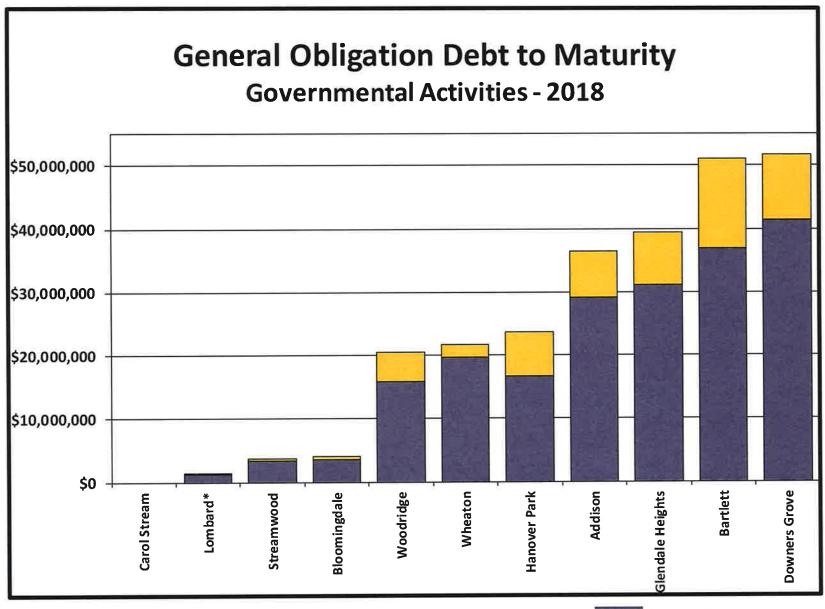
- The 5 year CIP currently projects reserve will be depleted during the 3<sup>rd</sup> year (FY22) of the 5 year plan.
- This assumes no surplus transfers from the General Fund.
- The amount and availability of regular General Fund surpluses are not as reliable as in years' past. There have been no transfers made in the last 2 years.
- Without additional regular funding, the scope of capital infrastructure improvements will need to be cut back significantly.

Projected Reserve Balances					
Fund	FY20	FY21	FY22	FY23	FY24
Capital Projects Fund	\$5,827,158	\$2,755,158	(\$2,359,842)	(\$6,154,842)	(\$9,609,842)
Motor Fuel Tax Fund	2,813,954	872,954	1,841,954	2,806,954	3,767,954
Total CIP	\$8,641,112	\$3,628,112	<u>(\$517,888)</u>	(\$3,347,888)	<u>(\$5,841,888)</u>

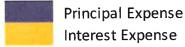
## Capital Improvement Program Expenditures

- The CIP requires approximately \$5.6 million in regular annual funding per year over the next 5 years (net of programmed grant and other cost sharing funding).
- With \$2.5 million of current funding, this leaves a shortfall of about \$3.1 million per year to adequately fund the program.

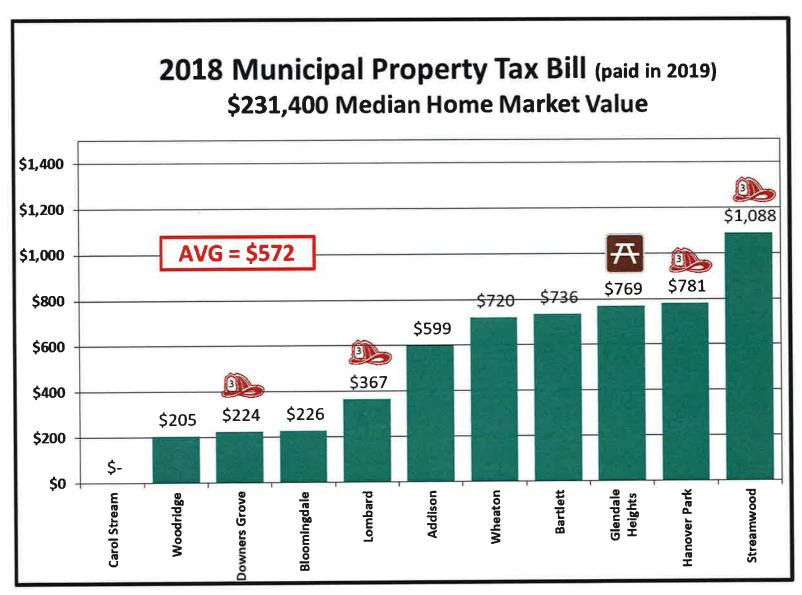
5 Year CIP Program Expenditures, Revenues, and Funding Shortfall						
(in \$000's)	FY20	FY21	FY22	FY23	FY24	Total
CIP Expenses (net of grants)	\$4,955	\$7,213	\$6,247	\$4,880	\$4,544	\$27,839
Current Revenues	(2,500)	(2,500)	(2,500)	(2,500)	(2,500)	(12,500)
Funding Shortfall	<u>\$2,455</u>	\$4,713	\$3,747	\$2,380	\$2,044	<u>\$15,339</u>
Average Annual Expenditures			\$5,568			
		Average	Annual Fu	nding Sho	rtfall	\$3,068



Source: Comprehensive Annual Financial Reports (CY2017/FY2018).



<sup>\*</sup> Lombard uses Debt Certificates rather than G.O. Bonds.



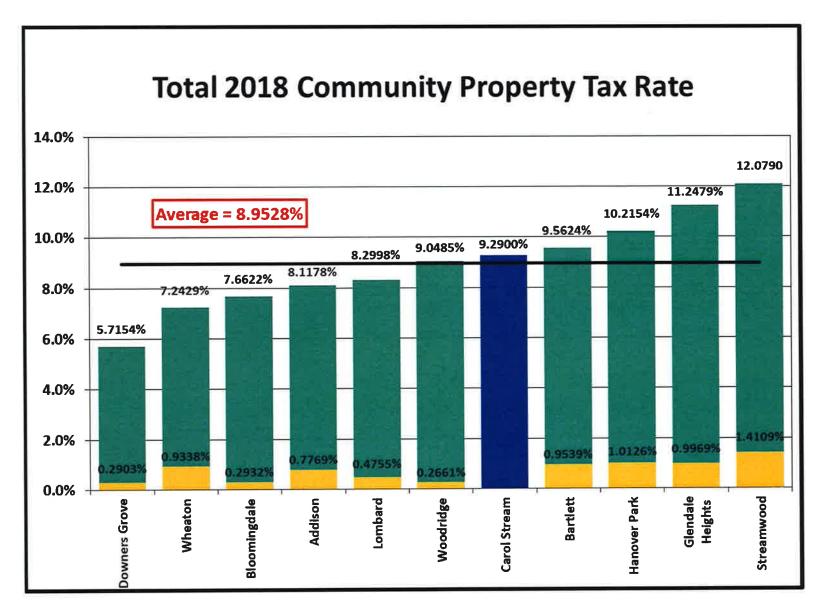
Source: Comprehensive Annual Financial Reports/County Records.



Fire-specific property taxes have been excluded from tax bill amount shown.



Excludes parks/recreation levy.



Source: Comprehensive Annual Financial Reports / DuPage County Clerk

Rates used are for portion of municipality within DuPage County (Cook County for Streamwood). Amounts in yellow indicate municipal tax rate. Amounts in green indicate all other taxing jurisdictions.

# Estimated Property Tax Bill Impact For each \$1,000,000 Levied\*

Property		
Market	Estimated	
Value	Tax	
\$ 100,000	\$ 26.37	
150,000	39.56	
200,000	52.74	
231,400	61.03	Median Home Value
250,000	65.93	
300,000	79.12	
350,000	92.30	
400,000	105.49	
500,000	131.86	
1,000,000	263.72	
2,000,000	527.44	
3,000,000	791.16	
5,000,000	1,318.60	
10,000,000	2,637.21	

<sup>\*</sup> Based on 2018 Carol Stream Equalized Assessed Property Values.

### General 2019 Property Tax Levy Timeline

> September, 2019	Carol Stream Library Board considers their 2019 property tax request and forwards to Village.
> October, 2019	Village adopts a resolution recording the determination of the amounts of money estimated to be needed from the property tax. This would include both Library and Village estimate.
November, 2019	A public hearing would be noticed and required prior to adoption of the combined Village/Library levy.  Once public hearing is closed, the Board may approve the levy by ordinance later the same meeting.
December, 2019	Levy must be filed in the DuPage County Clerk's Office no later than the last Tuesday in December.

## QUESTIONS?

