#### Village of Carol Stream

#### SPECIAL WORKSHOP MEETING

MONDAY, FEBRUARY 1, 2021

#### IMMEDIATELY FOLLOWING 6:00 P.M. VILLAGE BOARD MEETING HYBRID MEETING – IN PERSON AND ZOOM

# GREGORY J. BIELAWSKI MUNICIPAL CENTER 500 N. GARY AVENUE CAROL STREAM, ILLINOIS 60188

#### **BOARD ROOM**

#### **AGENDA**

- 1. CALL TO ORDER
- 2. ATTENDANCE
- 3. FY 22 BUDGET WORKSHOP #1 GENERAL FUND PRELIMINARY ASSESSMENT
- 4. OTHER BUSINESS
- 5. ADJOURNMENT

### Village of Carol Stream.

#### Interdepartmental Memorandum

DATE:

January 27, 2021

TO:

Robert Mellor, Village Manager

FROM:

Jon Batek, Finance Director

SUBJECT:

February 1, 2020 Budget Workshop #1 - General Fund

**Preliminary Assessment** 

Transmitted with this memorandum is the PowerPoint presentation that will be reviewed at this coming Monday's Village Board Budget Workshop meeting.

The purpose of this meeting is to report on the progress of our current fiscal year FY21 and the current state of planning for the new year FY22 budget which begins on May 1, 2021.

By no surprise, the budget landscape is quite unusual having operated under pandemic conditions for nearly a year. At the conclusion of the presentation we will discuss some less frequently used strategies for presenting a FY22 operating plan and budget that continues to meet the needs of the community while providing staff the necessary tools to effectively and efficiently serve the public.

Also attached is a two-page detailed listing of revenue accounts and projections for the General Fund. In the interest of time, the main presentation will only include a high level discussion of the most notable revenue sources. We would of course be happy to discuss any questions the Village Board may have on any individual revenue source.

I look forward to our discussion.

# Village of Carol Stream GENERAL CORPORATE FUND

Revenues

| Description                | Actual<br>FY 19/20 | Revised<br>Budget<br>FY 20/21 | Estimated<br>Revenues<br>FY 20/21 | Proposed<br>Budget<br>FY 21/22 | Projected<br>FY 22/23 | Projected<br>FY 23/24 | Reference |
|----------------------------|--------------------|-------------------------------|-----------------------------------|--------------------------------|-----------------------|-----------------------|-----------|
| Property Taxes             |                    |                               |                                   |                                |                       | ma 040 000            |           |
| Property Tax               | \$0                | \$3,800,000                   | \$3,813,000                       | \$3,810,000                    | \$3,810,000           | \$3,810,000           | 1         |
| Road and Bridge Tax        | 161,844            | 153,100                       | 153,200                           | 141,600                        | 130.600               | 119,800               | 2         |
| Pers. Prop. Repl. Tax      | 114,919            | 100,800                       | 92,600                            | 87,800                         | 87,800                | 87,800                | 3         |
| Other Taxes                |                    |                               |                                   |                                |                       |                       |           |
| Sales Tax                  | 6,888,692          | 6,825,000                     | 6,711,000                         | 7,490,000                      | 7,640,000             | 7,793,000             | 4         |
| Electricity Use Tax*       | 1,817,004          | 0                             | 0                                 | 0                              | 0                     | 0                     | 5         |
| Income Tax                 | 4,304,050          | 4,170,000                     | 4,375,000                         | 4,157,000                      | 4,157,000             | 4,157,000             | 6         |
| Alcohol Tax                | 253,105            | 325,000                       | 275,000                           | 300,000                        | 300,000               | 300,000               | 7         |
| Amusement Tax              | 1,325              | 1,000                         | 1,000                             | 1,000                          | 1,000                 | 1,000                 | 8         |
| Home Rule Sales Tax        | 5,000,255          | 5,016,000                     | 4,670,000                         | 5,330,000                      | 5,437,000             | 5,546,000             | 9         |
| Real Estate Transfer Tax*  | 999.671            | 0                             | 0                                 | 0                              | 0                     | 0                     | 10        |
| Natural Gas Use Tax        | 610,565            | 620,000                       | 604,000                           | 610,000                        | 610,000               | 610,000               | 11        |
| Telecommunications Tax*    | 758,398            | 0                             | 0                                 | 0                              | 0                     | 0                     | 12        |
| Auto Rental Tax            | 22,632             | 26,000                        | 24,000                            | 25,000                         | 25,000                | 25,000                | 13        |
| Local Use Tax              | 1,420,234          | 1,603,000                     | 1,750,000                         | 1,313,000                      | 1,182,000             | 1,064,000             | 14        |
| Hotel Tax                  | 293,138            | 352,000                       | 109,000                           | 211,000                        | 274,000               | 288,000               | 15        |
| Video Gaming Tax           | 274,597            | 340,000                       | 170,000                           | 331,500                        | 351,000               | 351,000               | 16        |
| State Cannabis Regulation  | 9,819              | 32,000                        | 30,000                            | 30,000                         | 30,000                | 30,000                | 17        |
| Total Taxes                | \$22,930,248       | \$23,363,900                  | \$22,777,800                      | \$23,837,900                   | \$24,035,400          | \$24,182,600          |           |
| Licenses and Permits       |                    |                               |                                   |                                |                       |                       |           |
| Business/Misc. License     | 25,500             | 28,500                        | 28,500                            | 28,500                         | 28,500                | 28,500                | 18        |
| Dog License                | 1,497              | 1,800                         | 1,500                             | 1,500                          | 1,500                 | 1,500                 | 19        |
| Vehicle License            | 576,902            | 700,000                       | 610,000                           | 0                              | 0                     | 0                     | 20        |
| Liquor License             | 161,148            | 165,000                       | 130,000                           | 170,000                        | 170,000               | 170,000               | 21        |
| Vending Machine License    | 5,220              | 5,500                         | 5,500                             | 5,500                          | 5,500                 | 5,500                 | 22        |
| Game Room Fees             | 875                | 500                           | 600                               | 600                            | 600                   | 600                   | 23        |
| Building Permits           | 506,149            | 550,000                       | 500,000                           | 550,000                        | 550,000               | 550,000               | 24        |
| Rental Licensing Fees      | 71,725             | 70.000                        | 70,000                            | 70,000                         | 70,000                | 70,000                | 25        |
| Video Gaming Permit Fee    | 88,040             | 90,500                        | 84,500                            | 88,000                         | 93,000                | 93,000                | 26        |
| Small Cell Wire Fee        | 3,830              | 5,300                         | 1,000                             | 5,000                          | 5,000                 | 5,000                 | 27        |
| Massage Est. Lic. Fee      | 2,500              | 4,000                         | 4,000                             | 4,000                          | 4,000                 | 4,000                 | 28        |
| Tobacco License            | 3,900              | 4,100                         | 4,200                             | 4,300                          | 4,300                 | 4,300                 | 29        |
| Total Licenses / Permits   | \$1,447,286        | \$1,625,200                   | \$1,439,800                       | \$927,400                      | \$932,400             | \$932,400             |           |
| Charges for Services       |                    |                               |                                   |                                |                       |                       |           |
| Legal & Planning Fees      | 120,878            | 125,000                       | 130,000                           | 130,000                        | 130,000               | 130,000               | 30        |
| Liquor Investigation Fees  | 4,900              | 8,000                         | 8,000                             | 8,000                          | 8,000                 | 8,000                 | 31        |
| Cable Franchise Fees       | 521,027            | 497,000                       | 486,000                           | 462,000                        | 439,000               | 417,000               | 32        |
| Public Hearing Fees        | 43,745             | 25,000                        | 15,000                            | 25,000                         | 25,000                | 25,000                | 33        |
| PEG Fees - Comcast         | 28,946             | 28,500                        | 27,900                            | 26,500                         | 25,000                | 23,800                | 34        |
| PEG Fees - AT&T            | 21,493             | 20,000                        | 19,700                            | 17,700                         | 16,800                | 16,000                |           |
| Stormwater Plan Review     | 52,319             | 130,000                       | 30,000                            | 50,000                         | 50,000                | 50,000                | 36        |
| Police Training Act Reimb. | 0                  | 12,000                        | 0                                 | 0                              | 0                     | 0                     |           |
| Police Liaison             | 228,768            | 238,000                       | 210,000                           | 245,000                        | 250,000               | 255,000               | 38        |

# Village of Carol Stream GENERAL CORPORATE FUND

Revenues

| Description                | Actual<br>FY 19/20 | Revised<br>Budget<br>FY 20/21 | Estimated<br>Revenues<br>FY 20/21 | Proposed<br>Budget<br>FY 21/22 | Projected<br>FY 22/23 | Projected<br>FY 23/24 | Reference |
|----------------------------|--------------------|-------------------------------|-----------------------------------|--------------------------------|-----------------------|-----------------------|-----------|
| Municipal Service Charge   | 415,000            | 399,000                       | 399,000                           | 409,000                        | 395,000               | 396,000               | 39        |
| Maint. & Rpr. Reimb.       | 4,234              | 3.500                         | 4,000                             | 4,000                          | 4,000                 | 4,000                 | 40        |
| Police Reports             | 3,637              | 4,000                         | 4,000                             | 4,000                          | 4,000                 | 4,000                 | 41        |
| Mowing - DPC ROW           | 22,914             | 24,000                        | 24,000                            | 24,000                         | 24,000                | 24,000                | 42        |
| Reim Fee Based/DuMeg       | 139,496            | 150,000                       | 50,000                            | 100,000                        | 150,000               | 150,000               | 43        |
| Total Charges for Services | \$1,607,357        | \$1,664,000                   | \$1,407,600                       | \$1,505,200                    | \$1,520,800           | \$1,502,800           |           |
| Fines and Forfeits         |                    |                               |                                   |                                |                       |                       |           |
| Circuit Court Fines        | 493,756            | 475,000                       | 350,000                           | 400,000                        | 400,000               | 400,000               | 44        |
| Ordinance Violations       | 85,333             | 50,000                        | 30,000                            | 40,000                         | 40,000                | 40,000                | 45        |
| DUI Tech Funds             | 48,816             | 15,000                        | 28,000                            | 20,000                         | 20,000                | 20,000                | 46        |
| Court DUI Fines            | 231,343            | 250,000                       | 258,000                           | 250,000                        | 250,000               | 250,000               | 47        |
| Court Fines - Vehicles     | 9,544              | 16,000                        | 1,000                             | 2,000                          | 2,000                 | 2,000                 | 48        |
| False Alarms               | 21,290             | 20,000                        | 15,000                            | 20,000                         | 20,000                | 20,000                | 49        |
| Vehicle Forfeiture         | 3,780              | 0                             | 0                                 | 0                              | 0                     | 0                     | 50        |
| ATLE Fines                 | 438,883            | 375,000                       | 464,000                           | 425,000                        | 425,000               | 425,000               | 51        |
| Towing Fee                 | 208,975            | 250,000                       | 180,000                           | 225,000                        | 250,000               | 250,000               | 52        |
| Total Fines and Forfeits   | \$1,541,720        | \$1,451,000                   | \$1,326,000                       | \$1,382,000                    | \$1,407,000           | \$1,407,000           |           |
| Interest Income            |                    |                               |                                   |                                |                       |                       |           |
| Interest Income            | 354,130            | 175,000                       | 74,000                            | 105,000                        | 159,000               | 214,000               | 53        |
| Other Revenues             |                    |                               |                                   |                                |                       |                       |           |
| Miscellaneous Revenue      | 320,053            | 150,000                       | 150,000                           | 150,000                        | 150,000               | 150,000               | 54        |
| IT Library Reimbursement   | 92,856             | 95,900                        | 93,200                            | 94,500                         | 97,400                | 100,200               | 55        |
| Insurance Reimbursements   | 154,257            | 100,000                       | 50,000                            | 100,000                        | 100,000               | 100,000               | 56        |
| Sale of Surplus Property   | 3,156              | 20,000                        | 41,600                            | 20,000                         | 20,000                | 20,000                | 57        |
| Donations & Contributions  | 29,850             | 30,000                        | 0                                 | 13,000                         | 30,000                | 30,000                | 58        |
| Total Other Operating      | 600,172            | 395,900                       | 334,800                           | 377,500                        | 397,400               | 400,200               |           |
| Total Operating Revenue    | 28,480,913         | 28,675,000                    | 27,360,000                        | 28,135,000                     | 28,452,000            | 28,639,000            |           |
| Non-Operating Revenue      |                    |                               |                                   |                                |                       |                       |           |
| Intergovernmental Grants   | 290,101            | 275,000                       | 2,270,000                         | 300,000                        | 300,000               | 300,000               | - 59      |
| Total Non-Operating Rev.   | 290,101            | 275,000                       | 2,270,000                         | 300,000                        | 300,000               | 300,000               |           |
| Total Revenue              | 28,771,014         | \$28,950,000                  | \$29,630,000                      | \$28,435,000                   | \$28,752,000          | \$28,939,000          | ]         |

<sup>•</sup> These revenues were reassigned to the Capital Projects Fund beginning in FY20/21.

# Village of Carol Stream

FY 22 Budget Workshop #1

GENERAL FUND
Preliminary Assessment

February 1, 2021

## Agenda

# GENERAL FUND PRELIMINARY ASSESSMENT

- Current Year FY21 Projections
  - Estimated Year-End Revenues
  - Estimated Year-End Expenditures
- New Year FY22
  - Revenue Climate
  - Working Expenditure Budget Requests
  - Budget Balancing Strategies

# General Fund Current Year FY21 Projections

# FY21 Estimated Revenues

FY21 Revenues are projected to end the year \$680,000 or 2.3% above the original budget.

Estimated FY21 Year-End \$ 29,630,000
Original FY21 Budget 28,950,000
Revenues Above Budget \$ 680,000

- This total also represents growth of 3.0% over FY20 actual revenues.
- This is remarkable given we have been operating the entire year under pandemic conditions.
- Unfortunately, this is not sustained revenue growth, rather is entirely due to one-time receipt of \$1,995,000 of CARES Act reimbursements from Sept. to Nov. 2020.

This is what FY21 estimated revenues look like with \$1,995,000 of CARES Act funds removed:

Estimated FY21 Year-End \$ 27,635,000
Original FY21 Budget 28,950,000
Revenues Below Budget \$ (1,315,000)

- This total is 4.5% below budget as well as 3.9% below last year FY20 actual revenues.
- Very few individual General Fund revenue sources are immune from the economic fallout caused by the pandemic.

#### Variance from Original FY21 Budget Projection

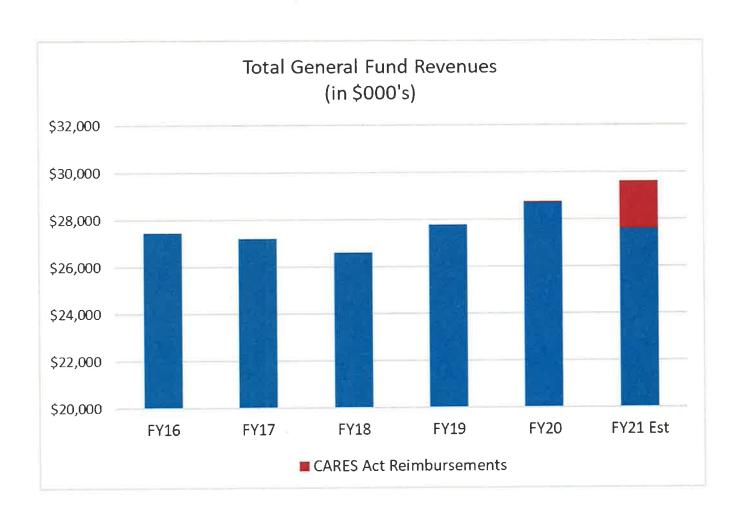
|                         | F' | Y21 Estimate  | %               |
|-------------------------|----|---------------|-----------------|
| Revenue Source          | vs | - FY21 Budget | <u>Variance</u> |
|                         |    |               |                 |
| Property Tax            | \$ | 13,000        | 0.3%            |
| Sales Tax               |    | (114,000)     | -1.7%           |
| Home Rule Sales Tax     |    | (346,000)     | -6.9%           |
| Local Use Tax           |    | 147,000       | 9.2%            |
| Income Tax              |    | 205,000       | 4.9%            |
| Natural Gas Use Tax     |    | (16,000)      | -2.6%           |
| Alcohol Tax             |    | (50,000)      | -15.4%          |
| Hotel Tax               |    | (243,000)     | -69.0%          |
| Video Gaming Tax        |    | (170,000)     | -50.0%          |
| Licenses & Permits      |    | (185,400)     | -11.4%          |
| Charges for Services    |    | (256,400)     | -15.4%          |
| Fines & Forfeits        |    | (125,000)     | -8.6%           |
| Interest Income         |    | (101,000)     | -57.7%          |
| All Other               |    | (73,200)      | -7.4%           |
| Subtotal before CARES   | \$ | (1,315,000)   | -4.5%           |
|                         |    |               |                 |
| CARES Act Reimb.        | \$ | 1,995,000     |                 |
|                         |    |               |                 |
| Total Revenues > Budget | \$ | 680,000       | 2.3%            |

The addition of the property tax to the General Fund has added some desired stability to operations as was discussed during the 2019 Property Tax public forums.

 Reminder: Beginning in FY21, a number of General Revenue sources were reassigned to provide on-going funding to the Capital Projects Fund while the Property Tax was assigned to the General Fund:

Electricity Use Tax
Real Estate Transfer Tax
Telecommunications Tax

- Based on current estimates, had these three diminishing revenues remained in the General Fund, we would have experienced <u>an</u> additional \$170,000 or 5.2% revenue decline.
- The Capital Projects Fund is better able to respond to this decline due to it's longer range planning focus and ability to scale projects compared to the need for greater cash flow stability in the General Fund.



# FY21 Estimated Expenditures

## FY2 I Year-End Expenditure Estimate

FY21 Expenditures are projected to end the year \$2.55 million or 8.8% below the original budget.

Estimated FY21 Year-End \$ 26,401,518

Original FY21 Budget 28,950,000

Expenditures Below Budget (\$ 2,548,482)

- This has been influenced in large part by the COVID pandemic, but not entirely.
- May 18, 2020 In anticipation of adverse revenue impacts, the Village Board approved nearly \$2 million in budget deferrals, freezes, and realignments. These items were released on November 16, 2020 however many items could not be completed due to timing constraints.
- Retirements and staff turnover continue at a higher than average pace.
   One in four staff positions have turned over in the last 3 years.

# FY21 Year-End Expenditure Estimate

|                        | Budget<br>FY21 | Estimated FY21 | Over / (Under)<br>Budget | %<br>Change |
|------------------------|----------------|----------------|--------------------------|-------------|
| Salaries & Wages       |                |                |                          |             |
| Personal Services      | \$ 13,421,974  | \$ 12,643,589  |                          |             |
| Seasonal Help          | 55,588         | 21,056         |                          |             |
| Court Time             | 145,000        | 106,000        |                          |             |
| Overtime               | 852,900        | 784,160        |                          |             |
| Group Insurance        | 1,893,326      | 1,697,441      |                          |             |
| IMRF                   | 913,473        | 834,037        |                          |             |
| FICA                   | 1,064,944      | 966,734        |                          |             |
| Work Comp              | 312,132        | 312,132        |                          |             |
| Unemployment           | · ·            | 750            |                          |             |
| Police Pension         | 2,850,352      | 2,862,452      |                          |             |
| Total Salaries & Wages | \$ 21,509,689  | \$ 20,228,351  | \$ (1,281,338)           | -6.0%       |
| Contractual Services   | 6,552,307      | 5,473,680      | (1,078,627)              | -16.5%      |
| Commodities            | 671,704        | 528,041        | (143,663)                | -21.4%      |
| Capital Outlay         | 216,300        | 171,446        | (44,854                  | ) -20.7%    |
| Total Expenditures     | \$ 28,950,000  | \$ 26,401,518  | \$ (2,548,482)           | -8.8%       |

# FY21 Year-End Expenditure Estimate Salaries & Wages

#### \$1.28 million below budget.

- Savings derived from:
  - Multiple retirements and other position turnover.
  - Position vacancies during recruitment or held for reevaluation.
  - Reduced salaries of replacement employees / position reclassifications.
  - Cancelled PW Seasonal positions.
  - Examples of positions creating savings during FY21 for reasons stated above:

| Police Chief   | Permit Systems Coord.                               | <b>Utilities Supervisor</b> |  |  |  |  |
|--|---|-----------------------------|--|--|--|--|
| Deputy Chief   | Code Professional II                                | WSE II & PWE II (PW)        |  |  |  |  |
| Sergeant   | Engineering Inspector                               | Social Services Supv.       |  |  |  |  |
| CST  | Civil Engineer                                      | Social Worker               |  |  |  |  |
| Records Clerk  | Records Clerk Bldg. Maint. Supervisor Secretary (4) |                             |  |  |  |  |
| Police Officer (down by as many as 8, currently down by 2) |   |                             |  |  |  |  |

## FY21 Year-End Expenditure Estimate

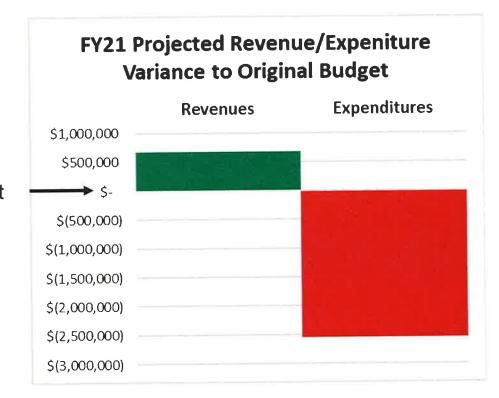
### All Other Categories

#### \$1.27 million below budget.

- DuComm and our GIS consortium provided partial dues/fee relief due to the pandemic - \$228,000 savings.
- Training many training events cancelled or otherwise held virtually.
   As of 1/31/21, only 14% of annual amount expended \$150,000 to \$175,000 savings.
- Sales tax agreement rebates \$120,000 savings.
- Contractual Stormwater Review decrease \$95,000 savings.
- Road salt decrease \$93,000 savings.
- Tree Maintenance deferral \$66,000 savings.
- Cancelled concerts/fireworks/fountain maint. \$55,000 savings.
- Fuel reduced consumption / cost \$32,000 savings.
- Police Consultant \$31,000 savings.

## FY2 I Year-End Surplus Anticipated

With a balanced budget, anticipated revenues over budget (\$680K) combined with expenditures below budget (\$2,548K), yields an anticipated year-end surplus of \$3.2 million.



\$28.95 M Budget

## FY2 I Year-End Surplus Anticipated

With CARES Act funding removed from the equation, the surplus would have been approximately \$1.2 million which is about 4.1% of the total General Fund Budget.

- Difficult to say if this would have been the result had the pandemic not occurred.
- Given signs of uncertainty, we tend to act early to hold back on expenditures to maintain balance / stay within means.
- Without CARES funding, we were able to maintain balance in the General Fund with cutbacks. We also benefitted from unusually high retirement levels that may not repeat into the future.
- We need to approach planning for FY22 Budget without anticipation of any type of Federal stimulus.

# General Fund New Year FY22

# FY22 Revenue Climate

#### FY22 Revenue Climate

- How FY22 will play out will be largely dictated by the path of the pandemic. Availability and take-up of vaccines (both nationally and world-wide) will play a large role in economic recovery.
- Travel / restaurant / entertainment industry among hardest hit and may lag recovery in other sectors.
- Early 2020 projections of <u>severe</u> recession did not materialize. Downturn buffered by business "retooling" to operate and adapt to pandemic living.
- Possible silver lining? National economic data indicate high levels of personal savings, signaling potential pent up demand for goods/services once pandemic abates.

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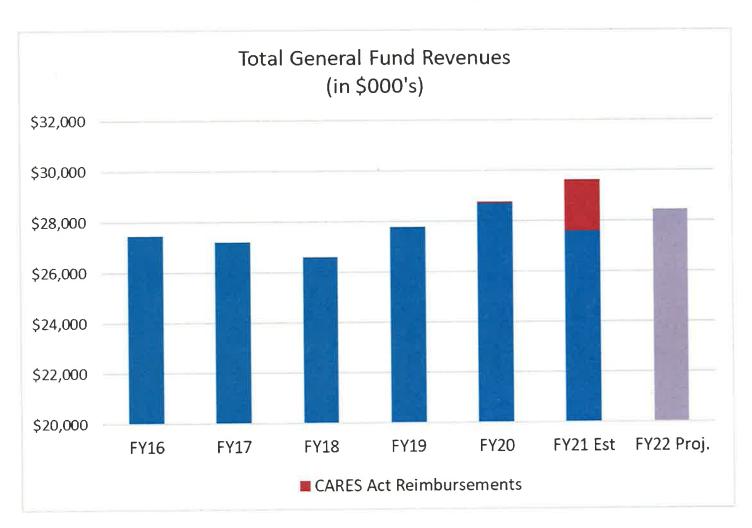
## FY22 Revenue Projections

|         | FY20          | FY21          | FY21         | FY22          |
|---------|---------------|---------------|--------------|---------------|
|         | <u>Actual</u> | <u>Budget</u> | Est.         | <u>Proj.</u>  |
| General | \$28,733,651  | \$28,950,000  | \$27,635,000 | \$28,435,000  |
| CARES\$ | 37,363        | _             | 1,995,000    | <u> </u>      |
| Total   | \$28,771,014  | \$28,950,000  | \$29,630,000 | \$ 28,435,000 |

#### FY22 Projected Revenues:

- Show recovery of 2.9% over FY21 estimated non-CARES revenues.
- Are still 1.8% below the FY21 Original Budget.
- Are 1.0% below actual FY20 final revenues.

## FY22 Revenue Projection



### FY22 Revenue Projections

- Current revenue projections will change to some degree in the coming weeks as we await projections from the Illinois Municipal League (IML) for:
  - State Income Taxes
  - Local Use Taxes
  - Personal Property Replacement Taxes (PPRT)

# FY22 Revenue Projections

#### Sales Taxes Take a Hit in FY21

Current estimates project our 1% sales tax will finish FY21 about 1.7% below budget and 2.6% below FY20 actual. Considering what we have been through during the last year, it could have been much worse.

We compared sales tax detail, business by business, for the last 2 full <u>calendar</u> years 2020 vs 2019 to see how various types of businesses performed and to identify any emerging trends.

# FY22 Revenue Projections Sales Taxes Take a Hit in FY21

#### Observations:

- Total sales taxes declined by 6.2% between calendar years 2019 and 2020.
- 2. Gross sales taxes from the top 25 businesses declined at a lesser rate of 2.2%.
  - Top 25 businesses make up 67% of all revenue.
  - Top 10 are the same businesses in both years.
  - We lost 3 of top 25 during early 2020 (Aldi, Ditch Witch, Plated)
     which weigh heavily into the 6.2% overall decline.
  - Top 25 are generally in favorable sectors. Grocers, home improvement centers and auto sales all performed significantly better in 2020 vs 2019.
  - Small businesses and restaurants struggled.

# FY22 Revenue Projections Sales Taxes Projected to Recover in FY22

#### Growth in Sales Tax revenues anticipated on 3 fronts:

- 1. Some recovery from FY21 due to some easing of pandemic restrictions, anticipated mass availability of COVID vaccines and increased "normalcy" (2% on FY21 estimate).
- 2. New economic development initiatives coming on-line:
  - o 7-11 Convenience / Gas @ Schmale / Geneva
  - Jet Foods @ Army Trail / County Farm
  - Dunkin @ North / County Farm
- 3. January 1, 2021 implementation of the Leveling the Playing Field for Illinois Retail Act.

# FY22 Revenue Projections Sales Taxes Projected to Recover in FY22

#### Leveling the Playing Field for Illinois Retail Act

Adopted in June, 2019, developed in partnership between the Illinois Retail Merchants Association (IRMA) and the Illinois Municipal League (IML) in response to the Supreme Court decision in South Dakota vs Wayfair.

Grants States the authority to compel "remote" retailers to collect and remit taxes in the state where the purchaser lives.

This should result in an increase in taxes from remote retailers selling into Illinois where there is no Illinois business presence or nexus.

### **FY22 Revenue Projections**

## Sales Taxes Projected to Recover in FY22

#### Leveling the Playing Field for Illinois Retail Act

Rather than collecting and remitting Illinois State Use Tax on remote sales into Illinois (which are distributed to all Illinois municipalities on a per capita basis), remote sellers are now required to collect "regular" sales taxes (including Home Rule sales taxes to the municipality where the goods are shipped.

Illinois will continue to collect and remit these amounts to municipalities.

Thus, we anticipate a reduction in Local Use Tax, and increase in sales tax (including Home Rule) beginning in 2021. The Illinois Municipal League has estimated that 25% - 50% of Local Use taxes may fall under this new Act. Our projections are based on the more conservative value of 25% beginning in FY22.

# FY22 Revenue Projections Sales Taxes Projected to Recover in FY22

We are projecting an increase of \$1,002,000 among the three sales tax revenue accounts in FY22 compared to this year's estimate.

|  | FY21Estimate                                      | FY22<br>Projected                                 | Increase/<br>(Decrease)                      | %<br>Change                    |
|--|---|---|--|--------------------------------|
| 1% Sales Tax Home Rule Sales Tax All Sales Tax | \$ 6,711,000<br>4,670,000<br><b>\$ 11,381,000</b> | \$ 7,490,000<br>5,330,000<br><b>\$ 12,820,000</b> | \$ 779,000<br>660,000<br><b>\$ 1,439,000</b> | 11.6%<br>14.1%<br><b>12.6%</b> |
| Local Use Tax                                  | \$ 1,750,000                                      | \$ 1,313,000                                      | \$ (437,000)                                 | -25.0%                         |
| Net Total                                      | <u>\$ 13,131,000</u>                              | <u>\$14,133,000</u>                               | \$1,002,000                                  | 7.6%                           |
| % of Total Revenues                            | 44.3%   | 49.7%   |  | 28                             |

# FY22 Revenue Projections State Income Tax

- Illinois began diverting municipal shares of the income tax by 10% beginning in their 2018 fiscal year as a "one-time" event.
- This was repeated in 2019 and 2020 at a reduced diversion of 5% (which translates to approximately \$200,000 to Carol Stream).
- The State's 2021 Budget Implementation Act removed this diversion, thus our FY21 Income Tax allocations are projected to be the highest on record at approximately \$110 per capita.
- Our FY22 budget assumes the State will return to a 5% diversion of income taxes, so a reduction of \$218,000 from our FY21 estimated revenues.

# FY22 Revenue Projections Other Revenues

Revenues projected for some recovery during FY22, but remain below FY21 budget amount include:

Alcohol Tax

Natural Gas Use Tax

Hotel Tax

Video Gaming Tax

**Court/Ordinance Fines** 

**Towing Fees** 

# FY22 Working Budget Expenditure Requests

# Working Budget Expenditure Requests

|                        | Revised       | Proposed      |                     |            |        |  |
|------------------------|---------------|---------------|---------------------|------------|--------|--|
|                        | Budget        | Budget        | FY21/22 Proposed to |            |        |  |
|                        | FY20/21       | FY21/22       |                     | FY20/21 Bu | ıdget  |  |
| -                      |               |               |                     |            |        |  |
| Personal Services      | \$ 13,421,974 | \$ 13,807,501 | \$                  | 385,527    | 2.9%   |  |
| Seasonal Help          | 55,588        | 59,106        |                     | 3,518      | 6.3%   |  |
| Court Time             | 145,000       | 136,000       |                     | (9,000)    | -6.2%  |  |
| Overtime               | 852,900       | 836,350       |                     | (16,550)   | -1.9%  |  |
| Group Insurance        | 1,893,326     | 2,007,411     |                     | 114,085    | 6.0%   |  |
| IMRF                   | 913,473       | 931,627       |                     | 18,154     | 2.0%   |  |
| FICA                   | 1,064,944     | 1,065,908     |                     | 964        | 0.1%   |  |
| Work Comp              | 312,132       | 312,132       |                     | =>         | 0.0%   |  |
| Police Pension         | 2,850,352     | 3,068,127     |                     | 217,775    | 7.6%   |  |
| Total Salaries & Wages | 21,509,689    | 22,224,162    |                     | 714,473    | 3.3%   |  |
| Contractual Services   | 6,552,307     | 6,537,069     |                     | (15,238)   | -0.2%  |  |
| Commodities            | 671,704       | 639,195       |                     | (32,509)   | -4.8%  |  |
| Capital Outlay         | 216,300       | 575,500       |                     | 359,200    | 166.1% |  |
| Total Expenditures     | \$ 28,950,000 | \$ 29,975,926 | \$                  | 1,025,926  | 3.5%   |  |

## Working Budget Expenditure Requests

The working budget in its current form reflects:

- 1. A budget to budget increase of \$1M or 3.5%.
- 2. Initial first-round budget estimates.
- 3. A staffing plan that remains flat.
- 4. Compensation adjustments reflecting current labor agreements and parity with non-union positions.
- 5. Implementation of Police body worn cameras.

## Working Budget Imbalance

Comparing to FY21 budget, a reduction of \$500K in revenues combined with expenditure increases of \$1M, results in a working imbalance of \$1.5M.

|                    |               |               |                | Bud | get to Budget |        |
|--------------------|---------------|---------------|----------------|-----|---------------|--------|
|                    | FY21          | FY21          | FY22           |     | Increase/     | %      |
|                    | Budget        | Estimate      | Projected      |     | (Decrease)    | Change |
| Total Revenues     | \$ 28,950,000 | \$ 29,630,000 | \$ 28,435,000  | \$  | (515,000)     | -1.8%  |
| Total Expenditures | \$ 28,950,000 | \$ 26,401,518 | \$ 29,975,926  | \$  | 1,025,926     | 3.5%   |
| Surplus/Deficit    | \$ -          | \$ 3,228,482  | \$ (1,540,926) |     |               |        |

#### The easy answer to closing a budget gap is:

- Cutting Expenditures
- 2. Increasing Revenues
- 3. A combination of both I and 2.

To find appropriate solutions, we must also consider the context in which we are currently operating.

- 1. Ongoing global pandemic with an uncertain end.
- 2. A large FY21 operating surplus generated mostly from a one-time revenue combined with budgetary savings we may not necessarily be able to repeat into the future.
- A challenging job market, unemployment and residents and businesses that are tiring of government restrictions and mandates.

In many respects, FY22 represents a transition year in which we are seeking time to assess what budgets will look like in FY23 and beyond.

- To what extent will revenues bounce back?
- Will there be permanent shifts in consumer behaviors?
- "Playing Field" sales tax law. Relief or mirage?
- Will there be additional Federal/State assistance?
- New unfunded mandates? Police reform bill, others?
- What further damage can Springfield inflict upon municipalities?

This may be the year we need to dig deeper into the budget playbook for some less often used strategies.

Other Strategies to Consider (in addition to traditional approaches):

- 1. Items planned for FY22 that can be completed in the current fiscal year. Police car laptops example.
- 2. Drawing from available reserves in our risk management and health insurance pool organizations.
- Temporarily suspend General Fund reserve policy.

  Capital Projects Fund does not currently need additional reserves as it has dedicated revenues that fund the 5 year plan. These can be applied to General Fund projects.
- 4. Special designation of reserves for dedicated projects. Recall the Emerald Ash Borer reserve?

We currently have all of the financial resources on hand to meet the needs of Village operations into FY22 so there is not an immediate need to seek new revenues or make more draconian cuts in service levels.

If FY22 revenues do not begin to bridge the step-down that occurred during FY21, our FY23 budget planning will result in more difficult choices involving service levels and funding options. For now, our current funding position allows us the time to see how this will play out.

?FEEDBACK? ?QUESTIONS? ?DIRECTION?